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MEMORANDUM FOR THE RECORD

**SUBJECT: Latest Developments in Foreign Affairs
Programming System (FAPS)**

1. In a conversation this morning with Mr. Robert Bonham, Director of the Department of State Office of Foreign Affairs Programming System, I was advised that Mr. Tom Schelling, of Harvard University, had definitely accepted a job with the Department at the Assistant Secretary level and that although his functional title had not yet been determined, it was probable that he would be a special assistant to Mr. Katzenbach in charge of some kind of foreign affairs programming system. Bonham either does not know or prefers not to describe any of the particulars surrounding Mr. Schelling's appointment. He is supposed to come in on 1 July 1967.

2. Schelling, as you know, is an extremely bright, authoritative, aggressive and broadly informed gentleman who is well wired into the White House, into the upper reaches of the Department of Defense, and into State as well. I have worked with Schelling as an Agency representative in several political/military and counterinsurgency games a few years back. He ran many such games for the JCS and I must say ran them very well. Schelling has begun to spend a day or two in Washington talking in and around the problem of foreign affairs programming; but according to Bonham, what his approach to his new job will be is anybody's guess. Bonham speculates that Schelling will, one way or another, use as a point of departure the recommendations of the Hitch Advisory Group on FAPS (contained in the Hitch Report sent to Secretary Rusk in October 1966).

3. Mr. Bonham also advised that a seven page report which describes the evolution of the current foreign affairs programming effort has just been put in the mail to the various foreign affairs agencies and that a copy would be in my hands within the next week.

FAPS has been on dead center since early this year and will probably remain so until sometime after Mr. Schelling appears and takes office.



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MEMORANDUM FOR THE RECORD

SUBJECT: Latest Developments in FAPS

1. In late December 1966 the undersigned briefed Colonel White and Mr. Clarke on the latest developments in FAPS. The briefing reflected the views of the DDP and ADBP and also took into account a new development in State ARA in which Assistant Secretary Lincoln Gordon has decided to initiate a programming system in advance of any overall system that might come out of the FAPS inter-agency effort. Colonel White made it very clear that our stations in Latin America should participate in the Country Analysis Strategy Paper to be required by the ARA programming system but that he drew the line with regard to any requests from State for data on men, money and program plans, whether required at the embassy level or at the Headquarters level.

2. On 29 December 1966 Mr. William Broe, Chief, WH Division, DDP, received from the staff director of the ARA Interdepartmental Regional Group (Mr. Frank Lampert) a request for a CIA concurrence by 6 January 1967 on an outgoing airgram which would establish in ARA posts a planning and programming system. I informed Mr. Broe of the Executive Director's sentiments cited above and had a second round of discussions with Mr. Clarke and Mr. Karamessines. In short, I suggested that Mr. Broe should interpose no formal objection to the draft but he was to state that he would have to reserve a position should specific data on men, money and program plans be required from any station. Mr. Broe was to add, if the opportunity arose, that it was his impression that the Agency was not to be included in the exercise as a full participant but that we would be glad to assist in the preparation of the various Country Analysis Papers. As it turned out, one of Mr. Broe's staff officers communicated the latter sentiments to Mr. Lampert. Meantime, he advised that in late December WH Division sent

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a multiple-addressee cable to the various stations in Latin America advising them of ARA's programming plans and requesting them to report to Headquarters any approaches made by embassies in this regard.

3. Mr. Bonham, who is now Director of the Office of Foreign Affairs Programming System (part of Mr. Crockett's entourage) advised me on 13 January 1967 that the Department of Defense had stated in a formal letter to Mr. Crockett's Office that it could not concur in the proposed State airgram for Latin America posts because it did not consider the ING an appropriate mechanism for discussions of MAP matters. It was Bonham's feeling that DOD had put the "fat in the fire" and that the outgoing message to Latin America posts would be delayed. Another cause for delay would be Mr. Crockett's pending departure without replacement. With regard to the future of FAPS, Bonham stated that although Mr. Crockett's departure would at least temporarily represent the loss of a patron, Under Secretary Katzenbach had written a letter to all the Regional Assistant Secretaries recently in which he strongly endorsed foreign affairs programming and stated his intention to push it vigorously. Bonham noted the possibility that there may be a White House appointment as a replacement for Under Secretary Crockett who would have responsibility for foreign affairs programming with a descriptive job title reflecting this responsibility.

4. On 30 January 1967 Mr. Bonham advised me that the ARA airgram cited in paragraph 2 above had finally gone out, but only after AID and ISA (International Security Affairs) of DOD had forced some changes in the language.

5. Comment: FAPS developments are confusing and confused. We will just have to watch and wait.

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